# BIGHORN-DESERT VIEW WATER AGENCY FINANCIAL STATEMENTS

Year Ended June 30, 2009

# FINANCIAL STATEMENTS

Year Ended June 30, 2009

(with comparative information for June 30, 2008)

# **TABLE OF CONTENTS**

|  | Page              |
|--|-------------------|
| INDEPENDENT AUDITORS' REPORT   | .1                |
| MANAGEMENT'S DISCUSSION AND ANALYSIS   | 3                 |
| FINANCIAL STATEMENTS   |                   |
| Balance Sheet<br>Statement of Revenues, Expenses and Changes in Net Assets<br>Statement of Cash Flows<br>Notes to Financial Statements   | 6<br>8<br>9<br>11 |
| SUPPLEMENTAL SCHEDULES   |                   |
| History and Organization Property Taxes Insurance Coverage   | 22<br>23<br>24    |
| Report on Compliance and Other Matters and on Internal Control over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards | 25                |



# Mayer Hoffman McCann P.C. An Independent CPA Firm

2301 Dupont Drive, Suite 200

Irvine, California 92612 949-474-2020 ph 949-263-5520 fx www.mhm-pc.com

# **INDEPENDENT AUDITORS' REPORT**

To the Board of Directors

#### **BIGHORN-DESERT VIEW WATER AGENCY**

We have audited the accompanying balance sheet of Bighorn-Desert View Water Agency (the "Agency") as of June 30, 2009, and the related statements of revenues, expenses, and changes in net assets, and cash flows for the year then ended. These financial statements are the responsibility of the Agency's management. Our responsibility is to express an opinion on these financial statements based on our audit. The financial statements of the Agency as of June 30, 2008, were audited by other auditors whose report dated December 19, 2008, expressed an unqualified opinion on those statements.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Agency at June 30, 2009, and its changes in net assets and cash flows for the year then ended in conformity with U.S. generally accepted accounting principles.

The information identified in the accompanying table of contents as management's discussion and analysis is not a required part of the basic financial statements, but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

To The Board of Directors Bighorn-Desert View Water Agency Page Two

Our audit for the year ended June 30, 2009 was conducted for the purpose of forming an opinion on the financial statements that collectively compose the Bighorn-Desert View Water Agency. The supplemental schedules listed in the accompanying table of contents are presented for purposes of additional analysis and are not a required part of the financial statements. These schedules contain financial and nonfinancial information which have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

In accordance with *Government Auditing Standards*, we have also issued a report dated September 29, 2009 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Mayor Hoftman Melan P.C.

Irvine, California September 29, 2009

# MANAGEMENT'S DISCUSSION AND ANALYSIS

The following discussion and analysis of the financial performance of the Bighorn Desert View Water Agency ("Agency") provides an overview of the Agency's financial activities for the fiscal year ended June 30, 2009. Please read it in conjunction with the transmittal letter and financial statements identified in the accompanying table of contents.

# INFORMATION REPORTED IN THE ACCOMPANYING FINANCIAL STATEMENTS

One of the most important questions asked about the Agency's finances is, "Is the Agency better off or worse off as a result of the year's activities?" The Statement of Net Assets and the Statement of Revenues, Expenses, and Changes in Net Assets report information about the Agency in a way that helps answer this question. These statements include all assets and liabilities using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

The financial statements of the Agency report the Agency's net assets and changes in them. You can think of the Agency's net assets – the difference between assets and liabilities –as one way to measure the Agency's financial health, or *financial position*. Over time, *increases and decreases* in the Agency's net assets are one indicator of whether its *financial health* is improving or deteriorating.

# AGENCY FINANCIAL STATEMENTS

A summary of the Agency's *statement of net assets* follows:

Table 1 Net Assets (in Millions)

|   |               | <u>2009</u> |           | 2008       | <u>Change</u>  |
|---|---------------|-------------|-----------|------------|----------------|
| Current and Other Assets<br>Non-current Assets                    | \$            | 0.8<br>4.1  | \$        | 0.7<br>4.1 | 0.07<br>(0.02) |
| Total Assets  | \$            | 4.9         | \$        | 4.8        | 0.1            |
| Long-Term Debt Outstanding<br>Other Liabilities                   | \$            | 1.1<br>0.3  | \$        | 1.2<br>0.3 | 0.1<br>(0.08)  |
| Total Liabilities   | \$            | 1.3         | \$        | 1.5        | (0.2)          |
| Invested in capital asset,<br>net of related debt<br>Unrestricted | \$            | 2.5<br>.9   | \$        | 2.8<br>.5  | (0.3)<br>.5    |
| Total Equity  | \$<br>(in mii | 3.5         | <u>\$</u> | 3.3        | 0.05           |

A summary of the Agency's statement of revenues, expenses, and changes in net assets follows:

Table 2 Changes in Net Assets (in Millions)

| `                                       | <u>2009</u>         |                |           | <u>2008</u> | Change |
|---|---------------------|----------------|-----------|-------------|--------|
| Operating Revenues                      |                     |                |           |             |        |
| Water Sales                             | \$                  | .5             | \$        | .5          | 0.04   |
| Other revenues                          |                     | 0.5            |           | 0.4         | 0.12   |
| Total Operating Revenues                | \$                  | 1.1            | \$        | 0.9         | 0.2    |
| Operating Expenses                      |                     |                |           |             |        |
| Transmission and Distribution           | \$                  | 0.4            | \$        | 0.5         | (0.09) |
| General and Administrative              |                     | 0.5            |           | 0.7         | (0.14) |
| Depreciation                            | -                   | 0.2            |           | 0.2         | 0.0    |
| Total Operating Expenses                | \$                  | 1.1            | \$        | 1.3         | (0.2)  |
| Operating Loss                          |                     | (0.04)         |           | (0.44)      | (0.39) |
| Non-Operating Revenues (Expense         | s):                 |                |           |             |        |
| Interest revenue                        | •                   | .01            |           | 0.03        | (0.02) |
| Interest expense                        |                     | (0.07)         |           | (0.07)      | 0.01   |
| Other                                   |                     | .27            |           | .20         | .07    |
| Total Non-Operating Revenues (Expenses) | \$                  | 0.2            | \$        | 0.2         | (0.04) |
| Net Income (Loss)                       |                     | 0.17           |           | (0.27)      | 0.44   |
| Net Assets at Beginning of Year         |                     | 3.3            |           | 3.5         |        |
| Net Assets at End of Year               | <u>\$</u><br>(In mi | 3.5<br>Ilions) | <u>\$</u> | 3.3         |        |

The increase or decrease in net assets can provide an indication as to whether the overall financial position of the Agency improved or deteriorated during the year. Net assets of the Agency increased by 6% (\$3.49 million compared to \$3.27) million. The net assets (financial position) of the Agency changed as a result of the revenue and expense fluctuations described below.

The reasons for significant changes in the revenues and expenses of the Agency noted above are as follows:

- The Board modified the fee structure for miscellaneous services which resulted in increased revenue in the "water services" category.
- Basic Service Charge revenue increases are attributed to a rate increase that became effective in December 2008. In addition, billing commenced to approximately 380 connected properties previously coded as "inactive" as they were not actively consuming water and as such were not being appropriately billed the Basic Service Charge. Per the Agency Rules and Regulations for Water Service, the BSC is a "monthly system access charge" designed to recover a portion of the fixed costs of the Agency's operation of the water system before any water is registered through the property meter. This charge is applied to all property's connected to the water system regardless of actual water usage.
- Overall expenses related to Transmission and Distribution decreased. Significant decreases in occurred in Operations compensation due to the elimination of one managerial position in early 2008. Following the FY2007/08 audit the Board authorized the write-off of approximately \$50,000 of obsolete inventory in the category of field materials and supplies.
- General and Administrative expenses were lower in the following categories: director fees and meeting expenses for both the Board and staff, legal expenses, outside contractual services, dues, subscriptions and office supplies. The Agency also realized a significant decrease in property liability insurance premiums. These decreases were all related to budget cuts in the FY2008/09 budget adopted by the Board.
- The overall Operating Loss decreased from FY2008 at (435,371) to (\$41,724) in FY2009. This can be attributed to increases in revenue due to approved changes to rates, fees and charges coupled with significant expense reductions.
- Interest income under Non-Operating Revenues decreased significantly due to lower account balances and lower interest rates in the market.
- The tax levy income increased from the prior year based on the Agency's 1% General Property tax levy revenue and the Bighorn Improvement District 1 Ad Valorem tax levy revenue. The amount of revenue received is based on land value which fluctuates annually.
- The Desert View debt fixed surcharge was not modified during the fiscal year but there was an increase in the number of accounts being billed as a requirement of being connected to the water system. When these properties were placed in "inactive" status they essentially avoided this mandated charge.

# LONG-TERM DEBT

At the end of the 2008/09 fiscal year, the District had bonded debt outstanding of \$1,175,997 less the portion (\$90,000) due in less than one year. All debt payments were made on time and in full during the year. No new debt was issued during the fiscal year.

# Contacting the Agency's Financial Management

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the Agency's finances and to show the Agency's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the General Manager's Office, at Bighorn Desert View Water Agency, 622 S. Jemez Trail, Yucca Valley, CA 92284.

# **BALANCE SHEET**

As of June 30, 2009

|  | 2009         | 2008        |
|--|--------------|-------------|
| ASSETS   |              |             |
| Current assets:                                |              |             |
| Cash and investments (note 2)                  | 389,496      | 458,166     |
| Accounts receivable-water services             | 155,297      | 105,786     |
| Accounts receivable-unbilled                   | 48,805       | -           |
| Property tax receivable                        | 39,984       | 39,984      |
| Interest receivable                            | 2,000        | 4,072       |
| Inventory                                      | 113,983      | 71,711      |
| Prepaid expenses                               | 11,847       | 11,571      |
| TOTAL CURRENT ASSETS                           | 761,412      | 691,290     |
| Non-current assets:                            |              |             |
| Debt issuance costs, net                       | 2,008        | 4,022       |
| Capital assets not being depreciated (note 3)  | 300,198      | 306,676     |
| Capital assets being depreciated, net (note 3) | 3,760,614    | 3,770,860   |
| TOTAL NON-CURRENT ASSETS                       | 4,062,820    | 4,081,558   |
| TOTAL ASSETS                                   | \$ 4,824,232 | 4,772,848   |
|  |              | (Continued) |

# BIGHORN-DESERT VIEW WATER AGENCY BALANCE SHEET

As of June 30, 2009

|  | 2009         | 2008                                    |
|--|--------------|---|
| LIABILITIES AND NET ASSE                                     | Te           |   |
| LIABILITIES AND NET ASSE                                     | 15           |   |
| Current liabilities:   |              |   |
| Accounts payable   | 31,438       | 114,444                                 |
| Current portion of long-term debt (note 4)                   | 90,000       | 85,000                                  |
| Current portion of capital lease (note 5)                    | 14,087       | 14,087                                  |
| Payroll liabilities  | 13,622       | 11,315                                  |
| Customer deposits  | 66,574       | 62,710                                  |
| Interest payable   | 16,475       | 8,237                                   |
| Compensated absences (note 5)                                | 16,397       | 14,917                                  |
|  |              |   |
| TOTAL CURRENT LIABILITIES                                    | 248,593      | 310,710                                 |
|  |              |   |
| Non-current liabilities:                                     |              |   |
| Bonds payable (note 4)                                       | 1,085,977    | 1,175,977                               |
| Capital lease payable (note 5)                               | 2,346        | 16,433                                  |
|  |              |   |
| TOTAL NON-CURRENT LIABILITIES                                | 1,088,323    | 1,192,410                               |
| TOTAL NON CONNECT IN CONTROL                                 | 1,000,020    | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, |
| TOTAL LIABILITIES  | 1,336,916    | 1,503,120                               |
| TOTAL LIABILITIES  | 1,000,010    | 1,000, 120                              |
| NET ASSETS   |              |   |
| Invested in conital constant and of values delated           | 0.540.007    | 2 946 550                               |
| Invested in capital assets, net of related debt Unrestricted | 2,546,637    | 2,816,559                               |
| Onresuncted  | 940,679      | 453,169                                 |
| TOTAL NET ACCETS   | 2 407 242    | 2 200 700                               |
| TOTAL NET ASSETS   | 3,487,316    | 3,269,728                               |
| TOTAL LABOUTES AND NET AGGETS                                |              | 4 770 6 40                              |
| TOTAL LIABILITIES AND NET ASSETS                             | \$ 4,824,232 | 4,772,848                               |

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS

For the Year Ended June 30, 2009

|   |          | 2009  | 2008   |
|---|----------|---|--|
| OPERATING REVENUES Water sales Water services Basic surcharge   | \$       | 538,603<br>35,241<br>492,356  | \$<br>497,295<br>29,598<br>374,826   |
| TOTAL OPERATING REVENUES  |          | 1,066,200   | 901,719  |
| OPERATING EXPENSES Transmission and distribution General and administrative   |          | 365,534<br>522,783  | 452,725<br>664,561   |
| Depreciation  TOTAL OPERATING EXPENSES  | <u> </u> | 219,607<br>1,107,924  | <br>219,804<br>1,337,090   |
| OPERATING LOSS  |          | (41,724)  | (435,371)  |
| NON-OPERATING REVENUES (EXPENSES) Interest income Tax levy Desert View debt surcharge Grant income Gain/loss on disposal of asset Other income Interest expense Mojave Water Agency pipeline interest Amortization of debt issuance costs |          | 9,537<br>256,533<br>47,744<br>42,855<br>-<br>233<br>(71,186)<br>(73,198)<br>(2,011) | 28,175<br>231,254<br>43,640<br>11,077<br>(7,541)<br>1,143<br>(65,610)<br>(71,330)<br>(2,814) |
| TOTAL NON-OPERATING REVENUES (EXPENSES)   |          | 210,507   | 167,994  |
| CHANGE IN NET ASSETS  |          | 168,783   | (267,377)  |
| NET ASSETS BEGINNING, JULY 1  |          | 3,269,728   | <br>3,537,105  |
| Prior period adjustment (note 11)   |          | 48,805  | <br>   |
| NET ASSETS ENDING, JUNE 30  | \$       | 3,487,316   | \$<br>3,269,728  |

# STATEMENT OF CASH FLOWS

For the Year ended June 30, 2009

|   | 2009                                 | 2008                              |
|---|--------------------------------------|-----------------------------------|
| CASH FLOWS FROM OPERATING ACTIVITIES:  Cash received from customers  Cash payments to suppliers for goods and services  Cash payments to employees and directors for services | \$ 959,708<br>(427,035)<br>(512,938) | 905,122<br>(479,832)<br>(537,337) |
| NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES   | 19,735                               | (112,047)                         |
| CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES: Property taxes received   | 113,960                              | 108,998                           |
| NET CASH PROVIDED BY NON-CAPITAL FINANCING ACTIVITIES   | 113,960                              | 108,998                           |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES  |                                      |                                   |
| Property taxes received in support of long-term debt  | 142,572                              | 122,256                           |
| Other revenue received in support of long-term debt   | 47,744                               | 43,640                            |
| Acquisition of capital assets   | (201,835)                            | (272,743)                         |
| Principal paid on long-term debt  | (85,000)                             | (80,000)                          |
| Interest paid on long-term debt   | (71,186)<br>(14,087)                 | (66,949)<br>(14,087)              |
| Principal paid on capital leases Mojave Water Agency pipeline support paid  | (73,198)                             | (35,665)                          |
| Other income  | 233                                  | 1,443                             |
| Grants revenue received   | 42,855                               | 11,077                            |
| NET CASH USED IN CAPITAL AND RELATED FINANCING ACTIVITIES   | (211,902)                            | (291,028)                         |
| CASH FLOWS FROM INVESTING ACTIVITIES  |                                      |                                   |
| Interest received   | 9,537                                | 28,175                            |
| NET DECREASE IN CASH  | (68,670)                             | (265,902)                         |
| CASH BEGINNING, JULY 1  | 458,166                              | 724,068                           |
| CASH ENDING, JULY 30  | \$ 389,496                           | \$ 458,166                        |
| There were no noncash capital, financing, and investing activities  |                                      |                                   |
|   |                                      | (Continued)                       |

# STATEMENTS OF CASH FLOWS

For the Years ended June 30, 2009 and 2008

|  |           | 2009     |    | 2008      |
|--|-----------|----------|----|-----------|
| Reconciliation of cash and cash equivalents to the statement of net assets |           |          |    |           |
| Cash and investments   | <u>\$</u> | 389,496  |    | 458,166   |
|  |           | 389,496  | _  | 458,166   |
| Reconciliation of operating income (loss) to                               |           |          |    |           |
| cash used in operating activities  |           |          |    |           |
| Operating income (loss)  |           | (41,724) |    | (435,371) |
| Depreciation   |           | 219,607  |    | 219,804   |
| Changes in assets liabilities  |           |          |    |           |
| Accounts receivable and other receivables                                  |           | (47,439) |    | 8,804     |
| Inventory  |           | (43,316) |    | 41,823    |
| Prepaid expenses   |           | (276)    |    | (6,500)   |
| Accounts payable and other liabilities                                     |           | (70,981) |    | 57,294    |
| Customer deposits  |           | 3,864    |    | 2,099     |
| NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES                        | \$        | 19,735   | \$ | (112,047) |

#### NOTES TO FINANCIAL STATEMENTS

# (1) Summary of significant accounting policies

Reporting entity - Bighorn-Desert View Water Agency (the "Agency") is a special district that was formed in 1990 when the San Bernardino County Board of Supervisors approved the consolidation of Bighorn Mountains Water Agency (established 1969) and Desert View Water District (established 1964). It is the Agency's mission to provide water and water related services to the population within the Agency's boundaries. Accordingly, the Agency is authorized to finance, construct, operate and maintain a water transmission and distribution system to benefit this population. There are 1,923 user connections within the Agency's boundries which encompass approximately 44 square miles. The Agency is governed by a five-member Board of Directors, who are elected to staggered 4-year terms.

**Basis of accounting** – The Agency uses the flow of economic resources measurement focus. This measurement focus emphasizes the determination of net income. The accrual basis of accounting is used by the Agency. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred.

The Agency follows all applicable Governmental Accounting Standards Board (GASB) pronouncements, and all Financial Accounting Standards Board (FASB) Statements and Interpretations, Accounting Principles Board (APB) Opinions, and Accounting Research Bulletins (ARB) issued on or before November 30, 1989 unless they conflict with or contradict GASB pronouncements. After November 30, 1989, the Agency applies only GASB pronouncements.

The Agency distinguishes operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with water sales to customers. Non-operating revenues are those derived from support of long-term debt and the investment of cash reserves.

**Use of restricted resources** – When resources are combined, the Agency generally uses restricted resources, prior to using unrestricted resources, to pay expenditures meeting the criteria imposed on the use of restricted resources by a third party.

**Use of estimates** - The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**Inventory** - Inventory of materials and supplies, consisting of parts used for utility plant construction are carried at the weighted-average cost.

#### NOTES TO FINANCIAL STATEMENTS

# (1) Summary of significant accounting policies (Continued)

**Utility plant** - Capital assets are stated at cost. Depreciation is provided on a straight-line basis over the estimated useful lives which range from five to fifty years. Depreciation expense for the year ended June 30, 2009 was \$219,607. It is the policy of the Agency to capitalize property, plant and equipment with a cost of \$1,000 or more.

**Allowance for uncollectible accounts** - Water accounts receivable have not been reduced by an allowance for estimated uncollectibles as it is expected that essentially all such receivables will be collected.

**Debt Issuance costs** - Debt issuance costs are deferred and amortized over the term of the debt.

**Other accounting policies** - Customers are billed on a bi-monthly basis and the related revenues are recorded when customers are billed.

**Income taxes** - The Agency is exempt from Federal and State income taxes, as it is a public government agency.

Cash and cash equivalents – For purposes of the statement of cash flows, the Agency limits the term cash and cash equivalents to only currency on hand, demand deposits with banks or other financial institutions, and deposits in other kinds of accounts or cash management pools that have the general characteristics of demand deposit accounts in that the Agency may deposit additional cash at any time and effectively withdraw cash at any time without prior notice or penalty.

**Property taxes** - Property taxes are assessed and collected each fiscal year according to the following property tax calendar:

Lien date: March

Levy date: July1 to June 30

Due date: November 1 - first installment

March 1 - second installment

Collection date: December 10 - first installment

April 10 - second installment

General property taxes are assessed and collected by the County of San Bernardino on a rate per \$100 of assessed value, plus other increases approved by the voters. The general property taxes are pooled and are then allocated to the districts based on formulas.

#### NOTES TO FINANCIAL STATEMENTS

# (1) Summary of significant accounting policies (Continued)

Property taxes are recognized as revenue when received and/or become available. Property tax revenues are considered available when they become due or past due and receivable within the current period and those expected to be collected during a 60-day period subsequent to the balance sheet date when significant.

**Grants** - When a grant agreement is approved and eligible expenditures are incurred, the amount is recorded as a federal capital or operating grant receivable on the statement of net assets and as capital grant contribution or operating grant revenue, as appropriate, on the statement of revenues, expenses and changes in net assets.

**Prior Year Information** – Certain data has been presented for the prior year. Such data does not represent a complete presentation in accordance with generally accepted accounting principles, but has been presented for comparative purposes only.

# (2) Cash and investments

The Agency maintains a cash and investment pool that is available for all funds. Each fund type balance in the pool is reflected on the combined balance sheet as cash and investments.

**Cash deposits** - The carrying amounts of the Agency's cash deposits were \$389,496 at June 30, 2009. Bank balances before reconciling items were \$435,465 at that date, the total amount of which was collateralized or insured with securities held by pledging financial institutions in the Agency's name as discussed below.

The California Government Code requires California banks and savings and loan associations to secure the Agency's cash deposits by pledging securities as collateral. This Code states that collateral pledged in this manner shall have the effect of perfecting a security interest in such collateral superior to those of a general creditor. Thus, collateral for cash deposits is considered to be held in the Agency's name.

The market value of the pledged securities must equal at least 110% of the Agency's deposits. California law also allows financial institutions to secure the Agency's deposits by pledging first trust deed mortgage notes having a value of 150% of the Agency's deposits. The Agency may waive collateral requirements for cash deposits, which are fully insured up to \$250,000 by the Federal Deposit Insurance Corporation (FDIC).

The Agency follows the practice of pooling cash and investments of all funds, except for funds required to be held by fiscal agents under provisions of bond indentures. Interest income earned on pooled cash and investments is allocated on an accounting period basis to the various funds based on the period-end cash and investment balances;

# NOTES TO FINANCIAL STATEMENTS

# (2) Cash and investments, (Continued)

Interest income from cash and investments with fiscal agents is credited directly to the related fund.

**Investments** - Under the provisions of the Agency's investment policy and in accordance with California Government Code, the following investments were authorized:

- Securities issued by the U.S. Treasury
- Securities issued and fully guaranteed as to payment by an agency of the U.S. Government
- Banker's Acceptances
- Non-negotiable certificates of deposit
- Repurchase Agreements
- California Local Agency Investment Fund (State Pool)
- Corporate medium-term notes
- Mortgage-backed securities
- Diversified Management Companies, as defined by Section 23701m of the Revenue Taxation Code

**Summary of cash and investments** - The following is a summary of pooled cash and investments at June 30, 2009:

Cash and investments

\$389,496

At June 30, 2009, cash and investments were composed of the following:

|   | Credit Quality<br><u>Ratings</u> | Fair Value                  |
|---|----------------------------------|-----------------------------|
| Deposits<br>Local Agency Investment Funds | Not Rated<br>Not Rated           | \$ 28,595<br><u>360,901</u> |
|   |                                  | <u>\$389,496</u>            |

#### Risk Disclosures

**Interest rate risk** - As a means of limiting its exposure to fair value losses arising from rising interest rates, the Agency's investment policy limits the Agency's investment portfolio to maturities not to exceed five years at time of purchase.

**Credit risk** - State law limits investments in commercial paper and corporate bonds to the top two ratings issued by nationally recognized statistical rating organizations (NRSROs). It is the Agency's policy to limit its investments in these investment types to

#### NOTES TO FINANCIAL STATEMENTS

# (2) Cash and investments, (Continued)

the top rating issued by NRSROs, including raters Standard & Poor's, Fitch Ratings, and Moody's Investors Service.

## Summary of Investments to Maturity

The fair value of investments held by maturity at June 30, 2009 is shown below:

| Maturity:           |           |
|---------------------|-----------|
| Current to one year | \$360,901 |
| Two to three years  | -         |
| Four to five years  |           |

Total <u>\$360,901</u>

**Investment in State Investment Pool** – the Agency is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by the California Government Code under the oversight of the Treasurer of the State of California. The fair value of the Agency's investment in this pool is reported in the accompanying financial statements at amounts based upon the Agency's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis. LAIF is not rated.

# **NOTES TO FINANCIAL STATEMENTS**

# (3) Utility plant in service

A summary of changes in utility plant in service for the year ended June 30, 2009:

| Assets at Cost                     | Balance<br>July 1, 2008 | Additions      | <u>Deletions</u> | Balance<br>June 30, 2009 |
|------------------------------------|-------------------------|----------------|------------------|--------------------------|
| Capital assets, not being          |                         |                |                  |                          |
| depreciated:                       | ¢ 64400                 |                |                  | 04.400                   |
| Land Construction in Progress      | \$ 64,103               | -<br>255 260   | -                | 64,103                   |
| Construction in Progress           | 242,573                 | <u>255,369</u> | <u>(261,874)</u> | 236,095                  |
| Total capital assets, not being    |                         |                |                  |                          |
| depreciated                        | 306,676                 | 255,369        | (261,847)        | 300,198                  |
|                                    |                         |                | -                |                          |
| Capital assets, being depreciated: | 40.004                  |                |                  | 10.00                    |
| Fuel station                       | 16,604                  | -              | -                | 16,604                   |
| Motor vehicles                     | 424,832                 | -              | -                | 424,832                  |
| Office building                    | 234,354                 | -              | -                | 234,354                  |
| Office equipment                   | 139,079                 | -              | -                | 139,079                  |
| Organization                       | 336,271                 | -              | -                | 336,271                  |
| Shop equipment                     | 99,213                  | -              | -                | 99,213                   |
| Water system                       | 7,215,246               | 209,361        | -                | 7,424,607                |
| Yards                              | <u>57,935</u>           |                |                  | <u>57,935</u>            |
| <del>-</del>                       |                         |                |                  |                          |
| Total capital assets, being        |                         |                |                  |                          |
| depreciated                        | <u>8,523,534</u>        | 209,361        |                  | <u>8,732,895</u>         |
| Total assets at cost               | <u>8,830,210</u>        | 464,730        | <u>(261,847)</u> | 9.033,093                |
| Accumulated depreciation           |                         |                |                  |                          |
| Fuel station                       | (8,856)                 | (663)          |                  | (9,519)                  |
| Motor vehicles                     | (283,175)               | (32,640)       | -                | , , ,                    |
| Office building                    | (188,427)               | (32,040)       | -                | (315,815)                |
| Office equipment                   | (122,775)               | (5,304)        | -                | (196,276)                |
| Organization                       | (15,901)                | (13,453)       | -                | (128,079)<br>(29,354)    |
| Shop equipment                     | (87,334)                | (2,218)        | -                | (89,552)                 |
| Water system                       | (3,988,417)             | (157,335)      | _                | (4,145,752)              |
| Yards                              | (57,789)                | (145)          | _                | (4,143,732)              |
| i ai do                            | (57,769)                | (143)          | <del></del>      | (57,954)                 |
| Total accumulated depreciation     | (4,752,674)             | (219,607)      |                  | ( <u>4,972,281</u> )     |
| Total capital assets being         |                         |                |                  |                          |
| depreciated, net                   | 3,770,860               | (10,246)       | _                | 3,760,614                |
|                                    |                         | (10,270)       |                  | <u>5,700,014</u>         |
| Capital assets, net book value     | <u>\$ 4,077,536</u>     | <u>245,123</u> | (261,847)        | <u>4,060,812</u>         |

# BIGHORN-DESERT VIEW WATER AGENCY NOTES TO FINANCIAL STATEMENTS

# (4) Long-term debt

| Jun<br>General obligation bonds:<br>Original issue \$1,875,000, 5%, maturing in 2019;<br>secured by tax levy revenues |                 |             |           |            |                   | ine 30, 2009          | <u>June 30, 2008</u>          |
|---|-----------------|-------------|-----------|------------|-------------------|-----------------------|-------------------------------|
|   |                 |             |           |            |                   | \$ 838,000            | 900,000                       |
| Water revenue bonds: Original issue \$700,000, 5%, maturing in 2019; secured by a pledge of all revenues              |                 |             |           |            |                   | 335,977               | 358,977                       |
| Improvement District 71-2 Bond: Original issued \$275,000; 7%; matured July 2, 1988 2,000 2,000                       |                 |             |           |            |                   | 2,000                 |                               |
| Total long-term debt<br>Less: portion due within one year   |                 |             |           |            |                   | 1,175,977<br>(90,000) | 1,260,977<br><u>(85,000</u> ) |
|   |                 |             |           |            |                   | <u>\$1,085,977</u>    | <u>1,175,977</u>              |
| Bonds Paya  | ble:            |             |           |            |                   | Due                   | Due                           |
| Camanal   | Beginr<br>Balan | _           | Additions | Deletions  | Ending<br>Balance | Within<br>1 Year      | Due<br>Beyond<br>1 Year       |
| General<br>Obligation<br>Bonds<br>Water   | 900,            | ,000        | -         | (62,000)   | 838,000           | 66,000                | 772,000                       |
| Revenue<br>Bonds<br>Improvement   | 358,<br>nt      | ,977        | -         | (23,000)   | 335,977           | 24,000                | 311,977                       |
| District 71-2<br>Bond   |                 | ,000        | <u> </u>  | <u>-</u> . | 2,000             | <u> </u>              | <del>-</del> .                |
| Total   | 1,260           | <u>,977</u> | <u> </u>  | (85,000)   | <u>1,175,977</u>  | 90,000                | 1,085,977                     |

# **NOTES TO FINANCIAL STATEMENTS**

# (4) Long-term debt (Continued)

Future long-term debt maturities are as follows:

| v   | $\sim$        | ~ |   |
|-----|---------------|---|---|
| - 1 | $\overline{}$ | а | 1 |

| 2009-2010  | 90,000  |
|------------|---------|
| 2010-2011  | 95,000  |
| 2011-2012  | 100,000 |
| 2012-2013  | 105,000 |
| 2013-2014  | 110,000 |
| Thereafter | 585,977 |
|            |         |

<u>\$1,085,977</u>

# Compensated Absences

The Agency's policies relating to compensated absences are described in note 1. This liability, amounting to \$16,397 and \$14,917 at June 30, 2009 and June 30, 2008, respectively, will be paid in future years.

# (5) <u>Capital lease</u>

The Agency leases equipment under a capital lease agreement expiring in 2011. As of June 30, 2009, future minimum lease payments are as follows:

| <u>June 30,</u> |              |
|-----------------|--------------|
| 2010            | \$14,087     |
| 2011            | <u>2,346</u> |
|                 |              |
|                 | \$16.433     |

The leased asset is carried at a cost of \$77,433 less accumulated depreciation of \$43,326

#### NOTES TO FINANCIAL STATEMENTS

# (6) Joint ventures

The Agency participates in two joint ventures under joint powers agreements (JPAs): the Special District Risk Management Authority (SDRMA) and the Special Districts Workers' Compensation Authority (SDWCA). The relationships between the Agency and the JPAs are such that the JPAs are not component units of the Agency for financial reporting purposes.

These entities have budgeting and financial reporting requirements independent of member units and their financial statements are not presented in these financial statements; however, fund transactions between the entities and the Agency are included in these statements. Effective July 1, 2003, SDRMA signed an agreement with SDWCA to provide the administrative services for the SDWCA program. Per that agreement, both Organizations approved merging the workers compensation program into SDRMA,

|                 | Special Districts Risk  Management Authority (SDRMA)  | Special Districts Workers' Compensation Authority (SDWCA)            |
|-----------------|---|--|
| Purpose         | To purchase property and liability insurance for member districts                                       | Provide a program of self-<br>insurance for workers'<br>compensation |
| Participants    | Special Districts in California   | Special Districts in California                                      |
| Governing board | Two directors selected by the California Special Districts Association and five elected from membership | Certain members from the Special Districts                           |

# (7) Commitments

On March 15, 1991, the Agency entered into an agreement with the Mojave Water Agency to become a participant in the Morongo Basin Pipeline project. Under the agreement, the Agency was obligated to pay its project allotment percentage of the estimated fixed project cost commencing July 1, 1991. The payment made to Mojave Water Agency for the current year was \$73,198. The payments commencing June, 1996, and thereafter will be determined by Mojave Water Agency based upon various factors.

## **NOTES TO FINANCIAL STATEMENTS**

# (8) <u>Litigation</u>

The Agency presently has no material action, suit or proceeding that is expected to have a material adverse effect upon the financial condition of the Agency.

# (9) <u>Defined benefit pension plan</u>

**Plan description** - The Agency contributes to the California Public Employees Retirement System (PERS), an agent multiple-employer public employee defined benefit pension plan. PERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. PERS acts as a common investment and administrative agent for participating public entities within the State of California. Benefit provisions and all other requirements are established by state statute and city ordinance. Copies of PERS' annual financial report may be obtained from their executive office: 400 P Street, Sacramento, CA 95814.

**Funding policy** – For the year ended June 30, 2009, the Agency was required to contribute an actuarially determined rate of 9.249% of covered payroll. The contribution requirements of plan members and the Agency are established and may be amended by PERS.

**Annual pension cost** - The District's total contributions to CalPERS for the fiscal years ending:

|                       | <u>June 30, 2009</u> | <u>June 30, 2008</u> | June 30, 2007 |
|-----------------------|----------------------|----------------------|---------------|
| CalPERS contributions | \$ 34,185            | 36,095               | 25,231        |

For the year ended June 30, 2009, the Agency's annual pension cost for PERS was equal to the Agency's required and actual contributions (not including the portion paid on behalf of employees). The required contribution was determined as part of the June 30, 2006 actuarial valuation using the entry age normal cost method. The actuarial assumptions included: (a) 7.75% investment rate of return (net of administrative expenses); (b) projected annual salary increases of 3.25% attributable to inflation; and (c) a 0.25% across the board increase and merit increases that vary by length of service. The actuarial value of PERS assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments over a three-year period (smoothed market value). PERS unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a closed basis.

## NOTES TO FINANCIAL STATEMENTS

# (10) Debt Covenants

The Agency is presently repaying two bond issues: (1) the 1979 Bighorn Mountains Water Agency General Obligation Bonds; and (2) the 1980 Desert View County Water District Revenue Bonds. The Agency has also entered into an agreement with Mojave Water Agency for Construction, Operation and Financing of the Morongo Basin Pipeline Project as detailed in Note 8. Each of these bond issues and the agreement with Mojave Water Agency includes a series of covenants to which the Agency, or its predecessors, has agreed. One of the covenants in each issue is that the Agency will, at a minimum, set its rates in a manner to provide sufficient revenue to cover operating costs, pay the principal and interest due on the bond installments, pay the annual payment required by the agreement with Mojave Water Agency, and have a specified overage. The 1980 Desert View bonds have a coverage requirement of 20% over the annual principal and interest payment, while the agreement with Mojave Water Agency requires additional coverage of 25% over the annual principal and interest payment.

The Pledge of Revenues and Funds of the 1980 Desert View County Water District Revenue Bonds (the "pledge") requires that a Reserve Fund be established to further secure the payment of the principal of and interest on those bonds. Pursuant to the pledge, the balance of this Reserve Fund is to be maintained at the average of all future payments. As of June 30, 2009, the Agency has sufficient reserves to meet this requirement.

# (11) Restatement of Net Assets

Net assets at July 1, 2008 have been adjusted to record unbilled receivables that related to prior periods.

Net assets at beginning of year, as previously reported

\$ 3,269,728

Adjustment

48,805

Net assets at beginning of year, as restated

\$3,318,533



(A Special District)

# History and Organization

June 30, 2009

On June 4, 1990, the San Bernardino County Board of Supervisors approved the Consolidation of Desert View Water District and Bighorn Mountains Water Agency. The effective date of this action was July 1, 1990. The consolidation was jointly initiated and approved by the respective jurisdictions. The new entity became known as the Bighorn-Desert View Water Agency.

Bighorn Mountains Water Agency was organized under provisions of the Agency Law of 1969. The purpose of the Agency was to finance, construct, operate and maintain a water system to serve properties within the unincorporated town of Landers and portions of the surrounding unincorporated area, which covered approximately 23,500 acres in San Bernardino County,

Desert View Water District was organized by a vote of electors of the District in an election held on January 14, 1964. The Board of Supervisors of the County of San Bernardino, California approved the formation of Desert View Water District effective January 20, 1964. The purpose of the District was to finance, construct, operate and maintain a water system to serve properties within the surrounding unincorporated area, which covered approximately 5,368 acres in San Bernardino County.

The administrative office, customer service office, maintenance and repair shop, and storage of material and supplies inventory is located on Agency owned land located at 622 South Jemez Trail, Yucca Valley, California 92284. There is an additional location at 1720 N. Cherokee Trail, Landers, California 92285 where board meetings are held and miscellaneous material and supplies inventory is stored.

The Agency is governed by a Board of Directors consisting of five members, who are elected to staggered four-year terms. From among its members, the Board appoints a President, one Vice-President, and such other positions as it deems necessary. Agency operations are supervised by an appointed General Manager. Assessor-collector functions are performed for the Agency by San Bernardino County.

## **BOARD OF DIRECTORS:**

| <u>Member</u>    | <u>Office</u>  | Term Expires |
|------------------|----------------|--------------|
| Judy Corl-Lorono | President      | 2009         |
| Michael McBride  | Vice President | 2011         |
| Terry Burkhart   | Director       | 2009         |
| Duane Lisiewski  | Director       | 2009         |
| Warren Strodel   | Director       | *2011        |
|                  |                |              |

<sup>\*</sup> Appointed director subject to re-election in November 2009 for remainder of term.

## **ADMINISTRATION:**

Marina West, General Manager

(A Special District)

# **Property Taxes**

June 30, 2009

The Agency has authorization in its Act for Ad Valorem tax assessments to repay the costs of debt service.

# Ad Valorem Tax Assessments

The Agency has established one ad valorem tax assessment, Debt Service Improvement District 1. The 2008-2009 tax rate per \$100 of assessed valuations for the assessment is \$0.21.

# Assessed Valuations

The net assessed valuations of property within the Agency's taxing area for 2009 as reported by the San Bernardino County Auditor-Controller are:

# General tax levy Secured property Unsecured property \$ 138,017,947 Unsecured property \$ 531,191 Debt service improvement Secured property \$ 43,327,983 Unsecured property \$ 93,325

(A Special District)

# Insurance Coverage

June 30, 2009

Agency insurance coverage as of June 30, 2009 is as follows:

|   | Limits per<br>Occurrence |
|---|--------------------------|
| Comprehensive general liability – bodily injury                 | \$2,500,000              |
| Property loss - \$2,000 deductible                              | Replacement Cost         |
| Automobile liability  | 2,500,000                |
| Public officials and employees liability – errors and omissions | 2,500,000                |



# Mayer Hoffman McCann P.C. An Independent CPA Firm

2301 Dupont Drive, Suite 200 Irvine, California 92612 949-474-2020 ph 949-263-5520 fx www.mhm-pc.com

To the Board of Directors
BIGHORN-DESERT VIEW WATER AGENCY

# REPORT ON COMPLIANCE AND OTHER MATTERS AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited the financial statements of Bighorn-Desert View Water Agency (the "Agency") as of and for the year ended June 30, 2009, and have issued our report thereon dated September 29, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Agency's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Agency's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Agency's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Agency's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the Agency's financial statements that is more than inconsequential will not be prevented or detected by the Agency's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the Agency's internal control.



Board of Directors BIGHORN-DESERT VIEW WATER AGENCY Page Two

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

However, we noted other matters involving the internal control over financial reporting which we have communicated to management in a separate letter date September 29, 2009.

This report is intended solely for the information and use of the Board of Directors, management of the Agency, others within the Agency and is not intended to be and should not be used by anyone other than these specified parties.

Mayor Hoffman Melans P.l.

Irvine, California September 29, 2009